Comprehensive Planning & Zoning 101

EVERYTHING YOU'VE EVER WANTED (& NEEDED) TO KNOW



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Let's Get to Know One Another!

Are You an Elected Official?

Are you a Municipal Planning or Zoning Board Member?

Does Your Community Currently Have A Comprehensive Plan?

Does Your Community Currently Have A Zoning Code?

Have You Ever Been Directly Engaged in the Preparation of a Comprehensive Plan?

Presentation Topics

Comprehensive Planning 101

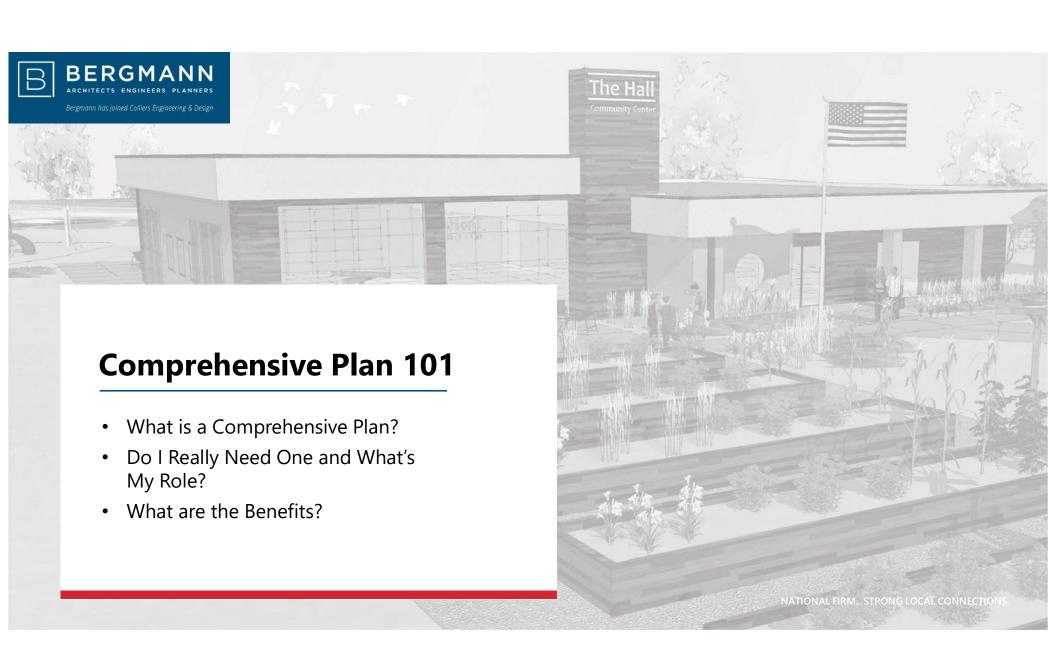
- Overview of the Comprehensive Planning Process
- · Community Engagement in the Planning Process
- · Implementing the Comprehensive Plan

Zoning 101

- Overview of Zoning Basics
- Planning and Zoning Nexus
- · Common Issues & "Red Flags"

Wrap Up

Avoiding Common Pitfalls



What Is A Comprehensive Plan?

A document that...

- Identifies a preferred community vision and a series of actions to achieve that vision
- Provides direction and guidance for land use decision making
- Defines a set of goals to accommodate future growth and preservation
- Is the basis for future zoning code amendments; and a legal justification for regulations (but it's not a legal document in itself)

Benefits of a Comprehensive Plan

- Establish community vision for Future
- Proactively address land use preferences
- Identify capital projects government agencies should consider as plan recommendations
- Synthesize other planning efforts
- Improve opportunities for funding

Are
Municipalities
Legally Required
to Adopt A
Comprehensive
Plan?

NO.

The preparation of a Comprehensive Plan in New York State is OPTIONAL.

BUT.....

"Failing to plan is planning to fail."

Statutes Exist to Guide Communities Through the Process

General City Law section 28-a

Town Law section 272-a

Village Law section 7-722

Section 272-A Town Comprehensive Plan

Among the most important powers and duties granted by the legislature to a town government is the authority and responsibility to undertake town comprehensive planning and to regulate land use for the purpose of protecting the public health, safety and general welfare of its citizens.

The great diversity of resources and conditions that exist within and among the towns of the state compels the consideration of such diversity in the development of each town comprehensive plan.

The participation of citizens in an open, responsible and flexible planning process is essential to the designing of the optimum town comprehensive plan.

The comprehensive plan fosters cooperation among governmental agencies planning and implementing capital projects and municipalities that may be directly affected thereby.

It is the intent of the legislature to encourage, but not to require, the preparation and adoption of a comprehensive plan pursuant to this section. Nothing herein shall be deemed to affect the status or validity of existing master plans, comprehensive plans, or land use plans.

Effect of adoption of the town comprehensive plan.

All town land use regulations must be in accordance with a comprehensive plan adopted pursuant to this section.

Who Is
Responsible for
Preparing the
Comprehensive
Plan?

- Elected Officials
- Volunteers
- Municipal Staff
- Planning Board and/or ZBA
- Consultant

Overseeing the Process

- If a board is formally charged with preparing a comprehensive plan (special board), it must comply with open meeting laws.
- If the board is advisory, the governing board can take action with or without their input and therefore is not required to comply with open meeting laws.



The Process Involves Walking Through a Series of Questions...and Answering Them for Your Community.

- 1. Where Are We Today?
- 2. Where Do We Want to Go?
 - 3. How Do We Get There?



Establish a Baseline

- Identify and review existing plans and studies
- Existing conditions inventory
- Mapping / visual representations
- Assets and liabilities (SWOT)

Existing Conditions Assessment Resources

- US Census Bureau
- NYS Office of Real Property Service
- County Planning Department
- NYS Department of Transportation
- State Historic Preservation Office
- NYS Department of Environmental Conservation
- Regional Planning Boards / Organizations
- Metropolitan Planning Organization
- School Districts
- Public Transportation Authorities

Typical Topics Areas

Defined in Statutes

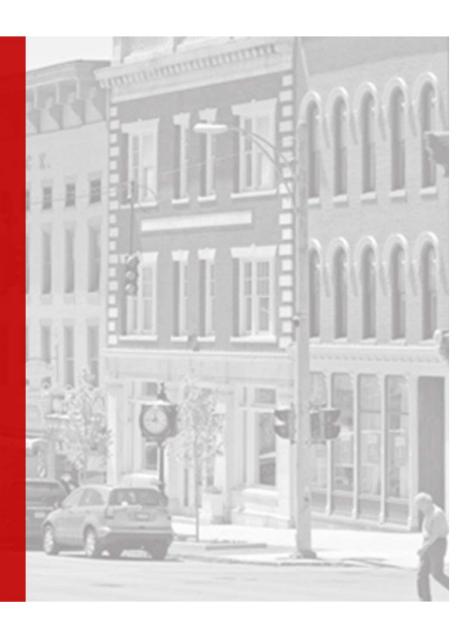
- Land Uses
- Land Use Regulations
- Natural Resources
- Property Ownership
- Transportation Facilities
- Parks and Recreation

- Agricultural Lands
- Historic/Cultural Resources
- Socio-Economic
- Utilities and Infrastructure
- Housing
- Community Services

Emerging Topics

- Sustainability
- Transit Oriented Design
- Market Conditions
- Solar
- Equity
- Public Health (does anyone recall Covid?)
- Resilience (Community, Natural Disasters, Economic)

WHERE DO WE WANT TO GO?



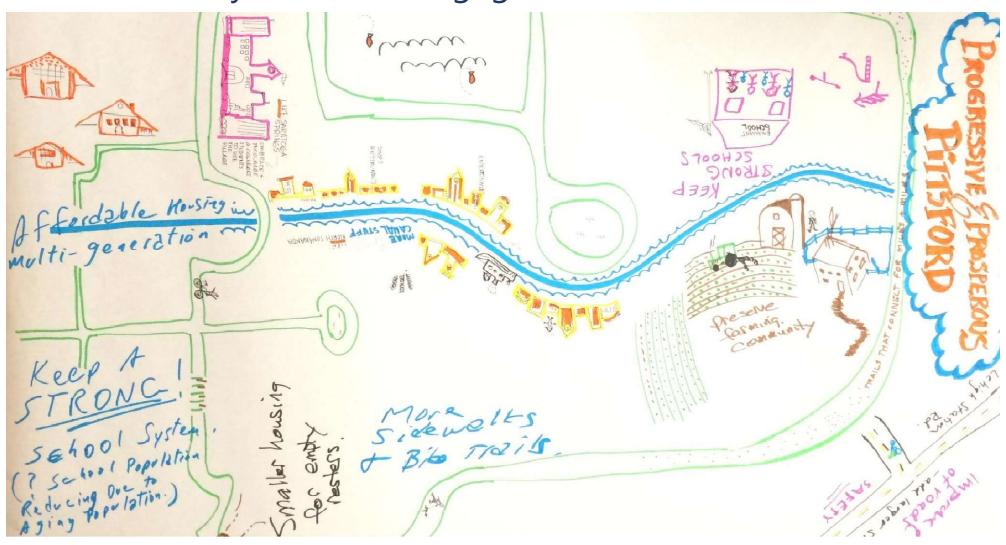
Crafting a Vision Statement

Considerations:

- Short & Sweet
- Focus on Key Words
- Avoid Too Much Jargon
- Make It Meaningful

A vision statement is intended to express the long-term ideals of a community; how the community wants to see itself in the future (10 year horizon).

Get Community Members Engaged



Sample Vision Statement

Williamson is a diverse community that values all people - including our families, business professionals, farmers, and visitors. We are a community of historic hamlets, scenic corridors, waterfronts, orchards, and open spaces. We take great pride in our heritage and are committed to our future as we seek to identify opportunities that enhance the character and essence of the Town. The people of Williamson care for their neighbors and welcome everyone to explore and enjoy our unique features. We are a community that has something for everyone. Williamson invites you to...Come Grow with Us.

Sample Vision Statement

Our vision for Pittsford:

A community that embraces its unique character and history to inspire a livable and sustainable future.

Establish Goals and Policies

Considerations:

- Identify overarching priority areas
- Keep it manageable
- Focus on key themes identified by the community



Goals and Policy Framework

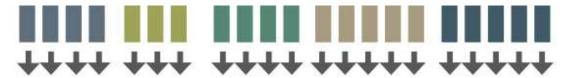
Goals

The Town's desired future direction that form the organizational framework and basis for policies.



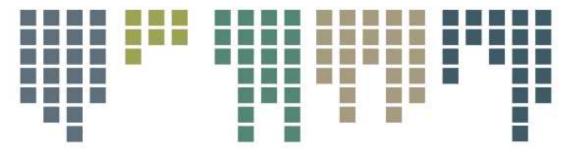
Policies

Larger themes that guide decision-making to carry out the goals.



Actions

Specific recommendations to be undertaken by the Town and its partners to achieve the overarching goals of the Big Flats community.



Vision, Goal, Policy Framework











Policies (Objectives)

- 1. Land Use & Zoning
- 2. Commercial Development
- 3. Viewsheds and Natural Resources
- 4. Historic Preservation
- 1. Infill Residential Development
 - Housing Diversification
- . New Residential Development
- 1. Roadway System
- 2. Complete Streets
- 3. Streetscape Amenities
- 4. Pedestrian/Bicycle
 Connectivity and Trail
 Network
- 1. Open Space Network
- Parks and Recreation
 Programming and Facilities
- 3. Open Space Preservation
- 4. Sustainable Design
- 5. Branding an Identity

Actions

Specific recommendations to be undertaken by the community and its partners to achieve the overarching goals of the Comprehensive Plan.

Future Land Use Planning

A future land use plan is intended to:

- Provide a generalized visual and narrative representation of the community's desired land use pattern
- Identify where development patterns and types are most appropriate
- Convey an overall vision for the future

Future Land Use Planning

A future land use plan is **NOT** intended to:

- Mimic existing land uses
- Be regulatory it is the basis for updating zoning, but it does not actually control land use
- Define specific properties, zoning classifications, permitted uses, and requirements

Future Land Use Planning

Considerations:

- Identify the Purpose
- Recognize Long-Term Goals
- Use as a Guide

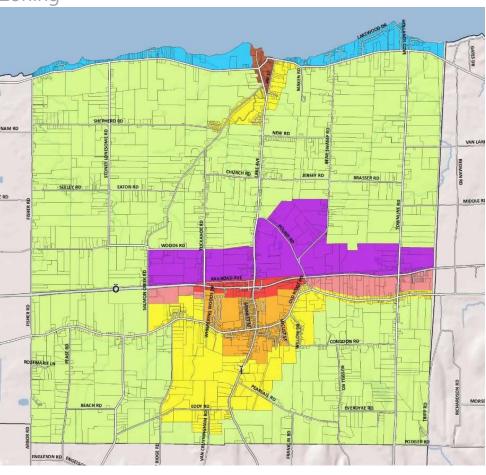
map
"A picture is worth a thousand words."

Approaches to Future Land Use Planning

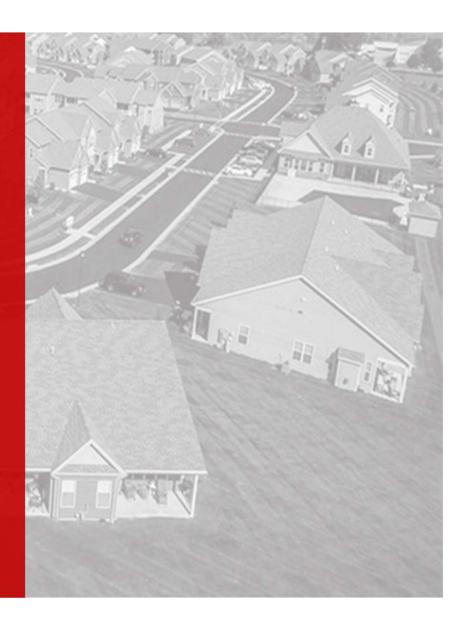




Zoning



HOW DO WE GET THERE?



Implementation Strategy

Considerations:

- Synthesize actions and recommendations
- Prioritize next steps
- Assign responsibilities
- Identify cost estimates
- Consider funding resources

GOAL 4 QUALITY OF LIFE

interpretive signage/kiosks at Township sites and

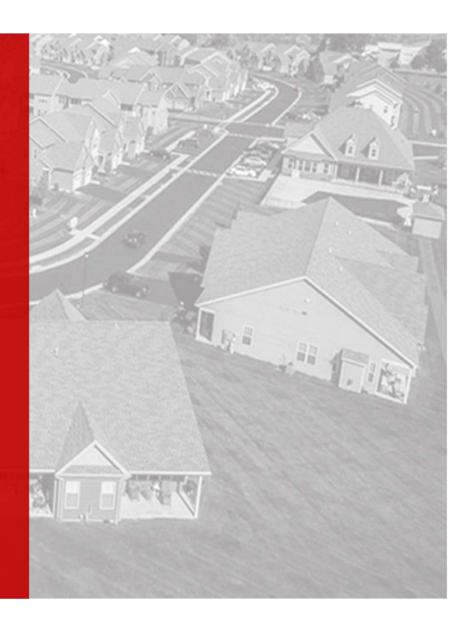
facilities.

POLICY

Implementation Strategy

ACTION ITEM		PHASE	RESPONSIBLE PARTY	COST ESTIMATE	NOTES
4.5.1	Establish a Township-wide brand and identity, with consistent fonts, colors and logo, to use on signage, pamphlets and guides.	Mid-term	Township	\$20,000	
4.5.2	Implement a wayfinding program that directs people to key destinations, improves circulation/ navigation and provides a sense of comfort/ security to overall visitor experience.	Mid-term	Township	Planning and Design - \$25,000 Implementation - Varies	Imple- mentation costs will vary based on final scope and phasing of sign instal- lation
4.5.3	Develop and distribute pamphlets and brochures/ guides which share information about the Township to residents and visitors.	Mid-term	Township	\$5,000	
4.5.4	Design and install educational and	Mid-term	Township	\$10,000	Per Kiosk

WRAPPING IT UP!



Make Sure Your Document Tells Your Story

A Comprehensive Plan is Equal Parts:

- Inventory
- Vision
- Education
- Strategy

Make Sure Your Document Tells Your Story



Inventory.

Perinton (Town only) Perinton + Fairport

Monroe County

median age median age

median age

93% 91% 73%

white

white

white

60%

bachelor's or graduate degree

59%

bachelor's or graduate degree

38%

bachelor's or graduate degree

Educate.

COMPLETE STREETS, COMPLETE COMMUNITY

What is a Complete Street?

A complete street, as defined by the National Complete Streets Coalition, is "a transportation facility that is planned, designed, operated, and maintained to provide safe mobility for all users including pedestrians, bicyclists, motorists and transit riders of all ages and abilities."

DESIGNED FOR ALL. NO MATTER HOW THEY TRAVEL







BENEFITS OF COMPLETE STREETS:

- 1 SAFETY
 - Dedicated lanes, lighting and crosswalks create a easily accessible environment for users
- ② ECONOMIC VITALITY

 Walkability promotes shopping and business support



Educate.

What creates a sense of place?

- · Vitality and human activity
- Pedestrian friendly features
- Human-scaled buildings
- A sense of safety and security
- Proportions and architectural detailing that reflect regional traditions
- · Functional landscaping
- Lighting

How can design standards help?

Design standards help create a sense of place by establishing objective, measurable, and enforceable requirements for development. By establishing clear goals at the beginning of the application process, design standards can also expedite project review.

Design standards are important to ensure uniform building and site design for new development, redevelopment and building alterations, contributing to a uniform, but not cookie cutter, design aesthetic.

Design standards hold developers accountable for locally acceptable architectural designs, materials and details, as well as site infrastructure, landscaping and lighting.

Sample Table of Contents

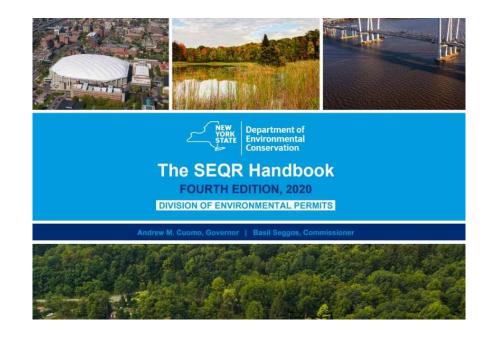
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SEQR

Type 1 Action – Presumed to have a potential significant adverse environmental impact

- Environmental Assessment Form
- Environmental Impact Statement may be required
- Generic EIS or Site Specific EIS

Type 2 Action – No adverse impact, not subject to review (garages, fences, swimming pools)



Review and Adoption Process

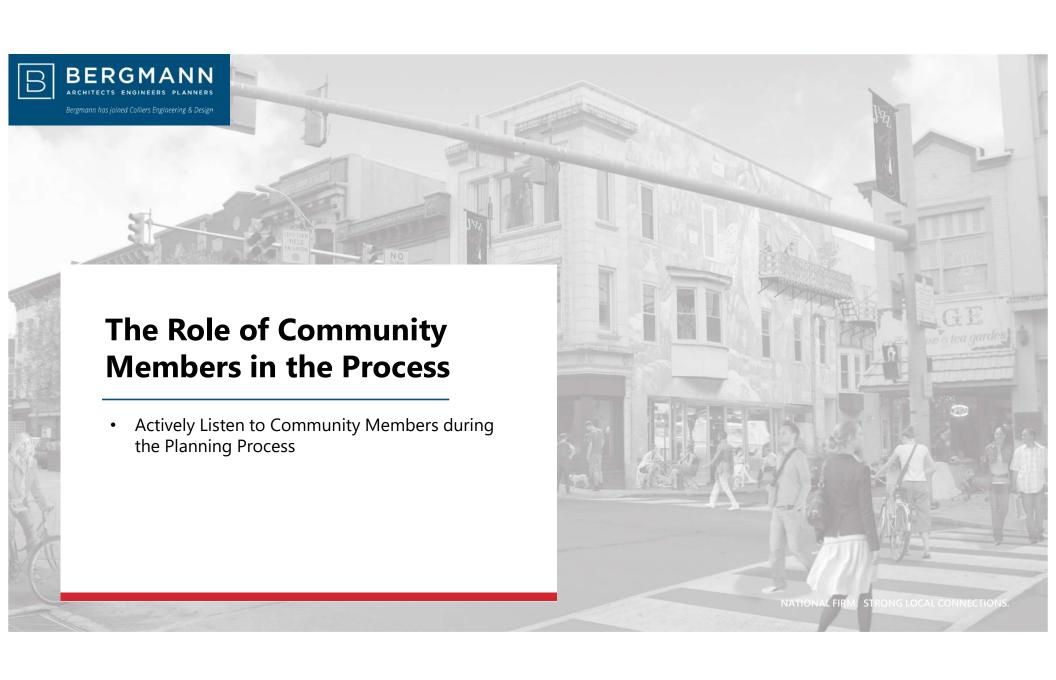
Considerations:

- Governing Board has authority to review and adopt
- Public hearing during adoption
- If State Agriculture Districts, municipality must consider impacts on farming (SEQR)
- To meet General Municipal Law 239-m, Governing Board must refer the proposed plan to County Planning Board

Schedule

Considerations:

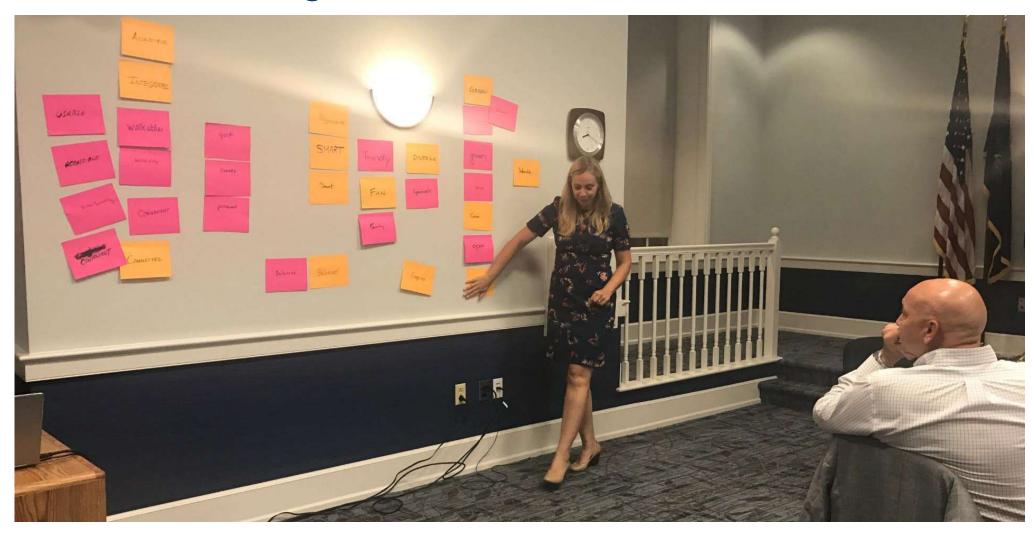
- Target 12-18 months for preparation
- But, be realistic (volunteers versus consultant)
- Too long, risk losing momentum
- Too short, risk missing important topics and conversations







Committee Meetings

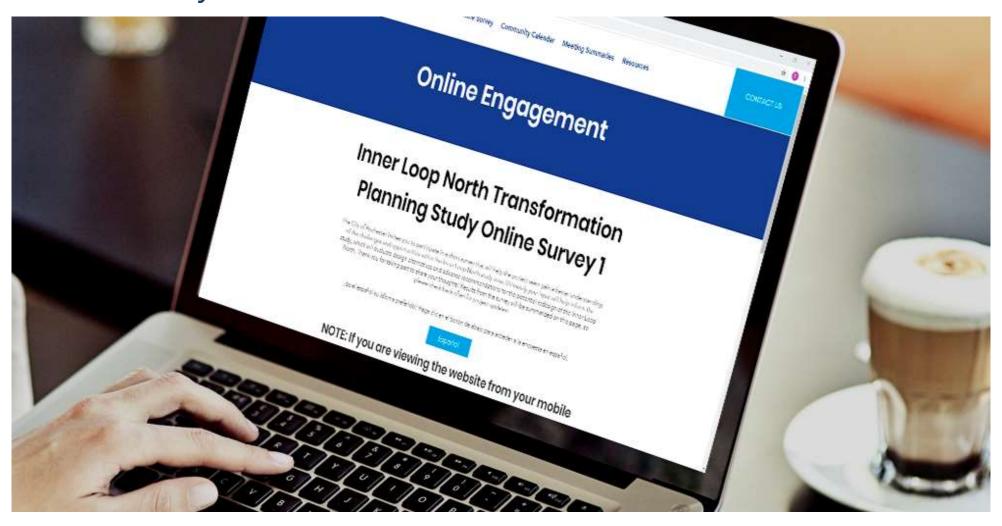


Project Website: www.pittsfordplan.com

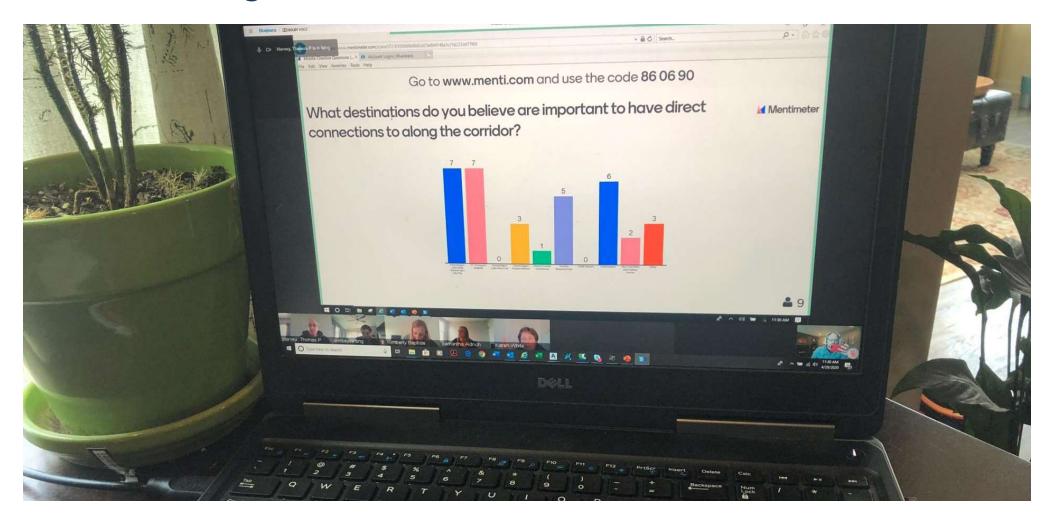




Online Surveys



Virtual Meetings



Walking Tours





Pop Up Engagement





Visioning Workshops





Land Use Workshops



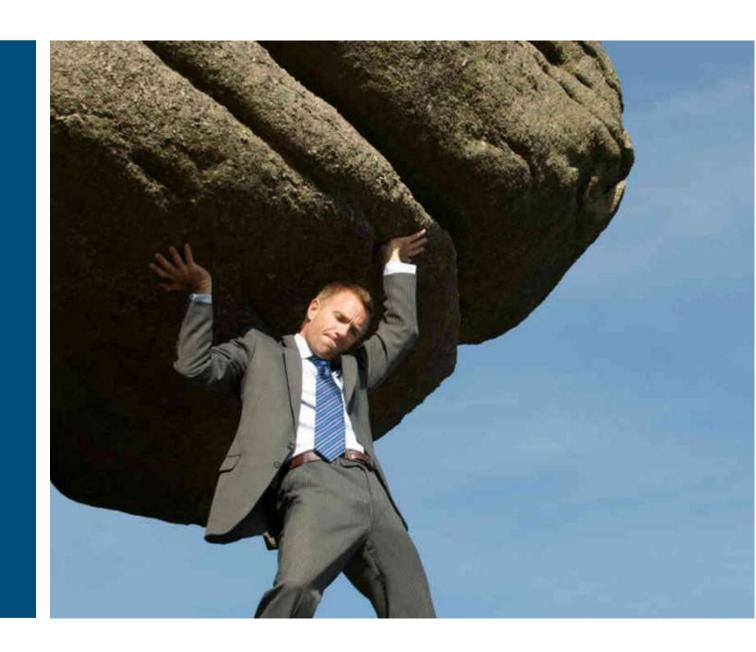
Youth Engagement







Now comes the heavy lifting....





Potential Funding Resources for Comprehensive Plan Development / Implementation

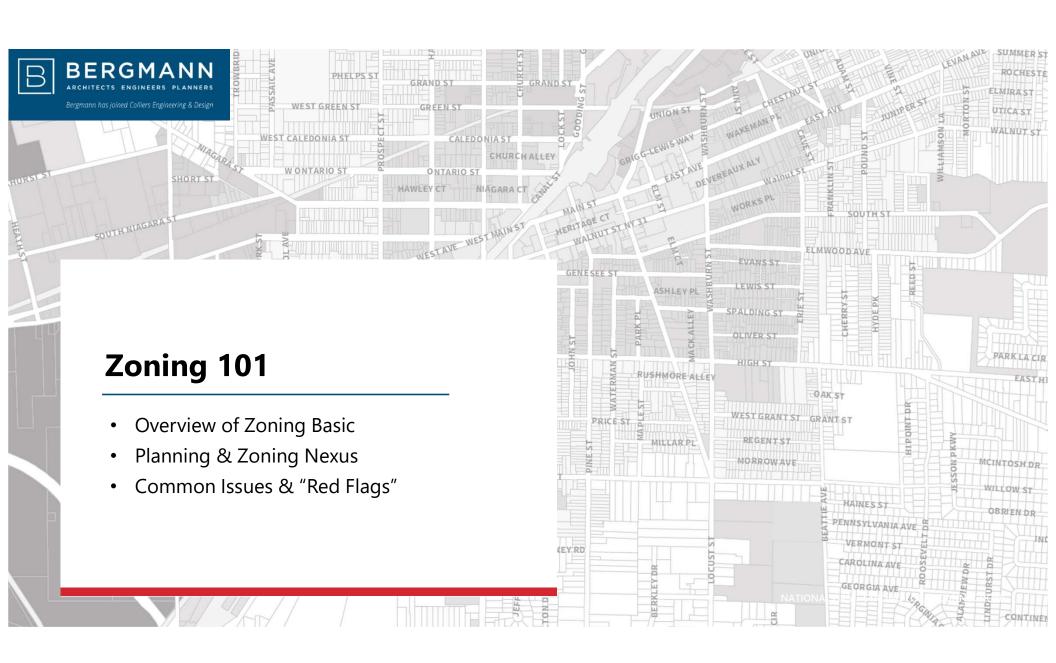
- Consolidated Funding Application
- LWRP/EPF
- SHPO/EPF
- Parks and Rrecreation/EPF
- NYS Department of State
- NYSERDA
- NYS Department of Agriculture and Markets
- DOT
- Municipal budgets
- Foundations

Funding Tips

- Set Your Strategy & Start Planning Early
- Follow the Rules!
- Be Succinct Focus on the Facts
- Know Your Audience
- Think Outside the Box for Potential Resources
- Leave Time for Review
- Don't Give Up!

Identify Cheerleaders







Zoning History

- NYC had first city-wide zoning code in 1916
- US Supreme Court upheld zoning in 1926 in Euclid Ohio v. Ambler Realty Co
- This case is the namesake of "Euclidean Zoning"
- Zoning is part of Police Power to ensure the health, safety, and welfare of the public
- Many communities still do not have zoning or land use laws

ZONING IS...

- Law
- A means to regulate investment
- Applicable to private property
- One of a series of chapters in municipal codes
- Connected to other land use based chapters

ZONING CAN...

- Accommodate & Facilitate Change
- Encourage Place-Making
- Be an Asset or Counter-Productive

ZONING IS NOT...

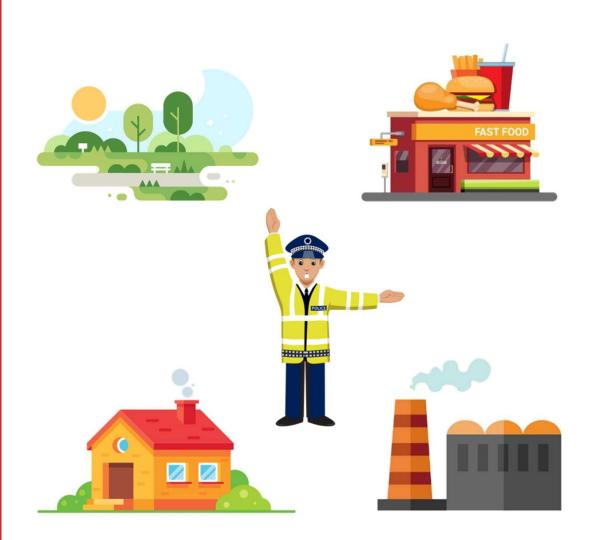
- Intended to be selectively enforced
- Applicable to public rights-of-way
- A catch-all for every land use issue
- A replacement for building code or construction standards

ZONING CANNOT...

- Create Change
- Create Places

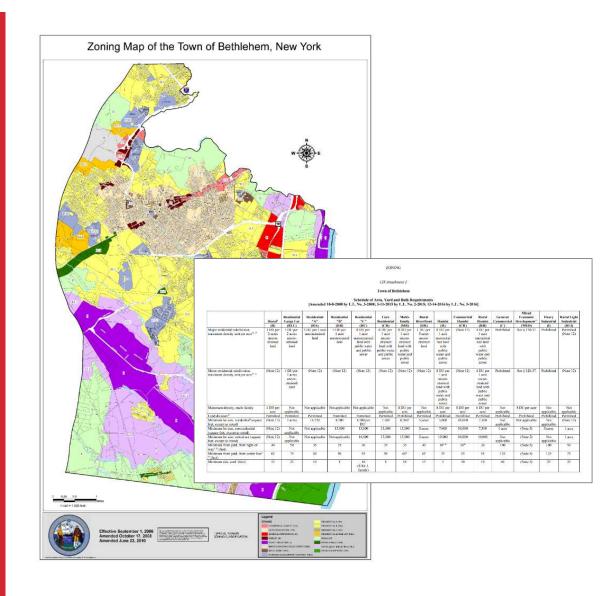
Euclidean Zoning

"Separation of Uses"



Euclidean Zoning

- Mapped Districts
- List of Permitted Uses
- Dimensional Requirements
- Strong on "Don't Do's"
- Intended to be Self-Administering
- Limited Discretion



Performance Zoning

- Lane Kendig developed first code in 1973
- Developed in response to the rigidness of Euclidean Zoning
- Focuses on IMPACT rather than USE
- Specifies standards of intensity
- Noise, Lighting, Traffic, Floor Area Ratio, etc.
- Flexible & can readily accommodate new technologies
- Costly to implement (ongoing staff training & equipment, etc.)



Form Based Zoning

- Focuses on DESIGN rather than USE
- Community's physical form is its most important characteristic
- Recycle buildings for a variety of uses



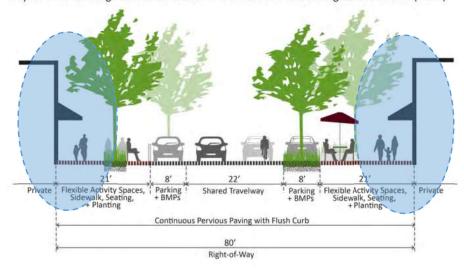




Form Based Zoning

- Public realm is a priority
- Preceded by vision or design charrette

Norfolk Ave (Rugby Ave to Wisconsin Ave, Looking Northwest)
Proposed Section Long Term: Shared Street with Stormwater Best Management Practices (BMPs)

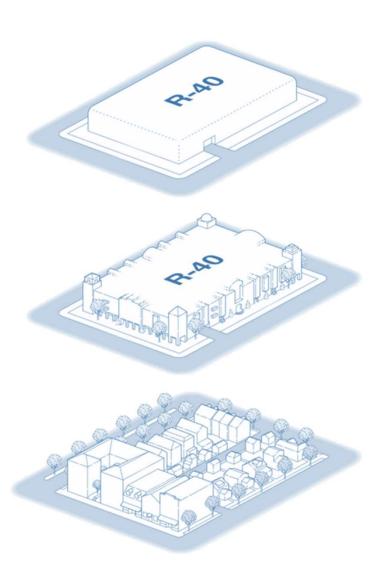


Zoning doesn't regulate the public realm but helps to frame and direct the relationship between private property and the streetscape.

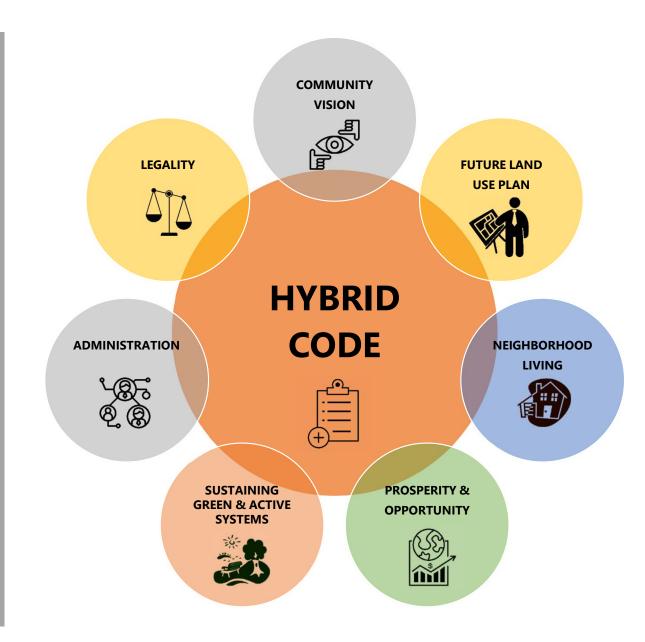
Hybrid Codes

Borrow the Best from Each...

- **Euclidean**: Use, Setbacks, & Bulk Requirements
- Performance: Development impacts
- Form Based: Design Standards & Guidelines



The Best Codes Balance...



Zoning Content – 3 General Sections

ZONING DISTRICT FRAMEWORK

- District Purpose Statements
- Use Lists
- Bulk/Dimensional Requirements
- District Boundaries
- *Certain Use Regulations
- *Temporary Use Regulations

DEVELOPMENT STANDARDS

- Off-Street Parking/Loading
- Landscaping/Screening
- Building & Site Design Standards
- Circulation, Access & Connectivity
- *Signage
- *Lighting
- *Noise

ADMIN & REVIEW PROCEDURES

- Application Processing
- Public Hearings & Notices
- Site Plan Review
- Special Use Permits
- Planned Unit Developments
- Variances & Appeals
- Nonconformities
- Amendments
- Permits & Enforcements

Planning & Zoning Catch 22

PRE-REGULATION



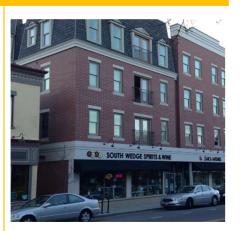
Organic Settlement Localized communities Low impact uses Pride in character

EUCLIDEAN ERA & SUBURBAN SPRAWL



Inorganic Development Isolated communities Separation of uses Destruction of character

INFILL & REPAIR

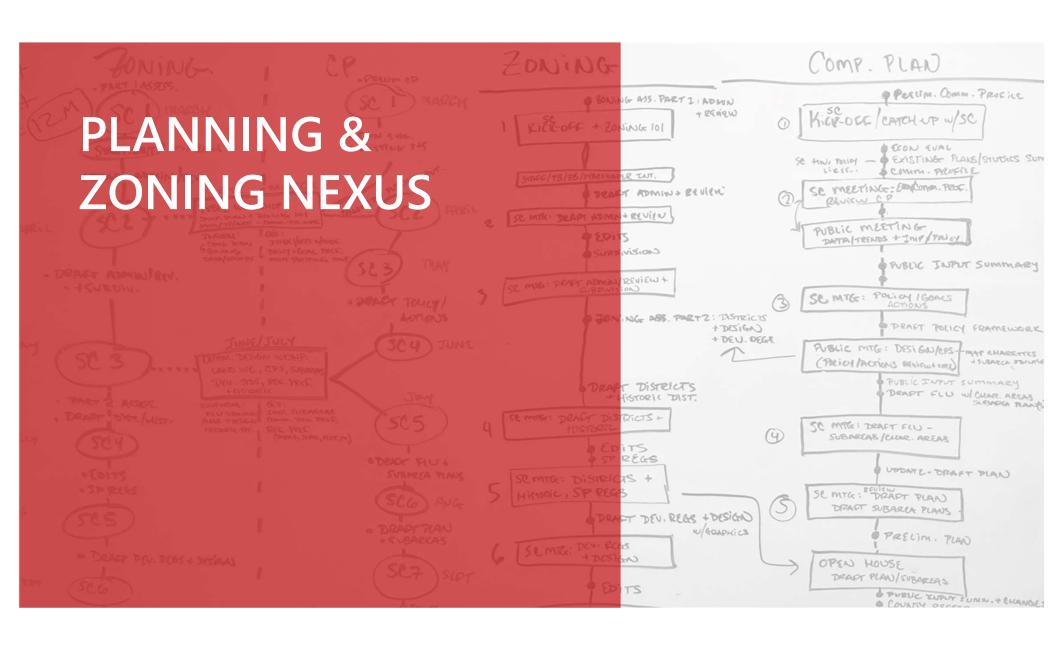


Smart Growth Trends Contextual Communities Design over use Definition of character

Spectrum of Control



How much influence do you have? How much do you want?



Plans & Codes Must Align

NYS VILLAGE LAW §7-722

(Same for Towns & Cities)

- 11. Effect of adoption of the village comprehensive plan.
 - All village land use regulations must be in accordance with a comprehensive plan adopted pursuant to this section.
 - All plans for capital projects of another governmental agency on land included in the village comprehensive plan adopted pursuant to this section shall take such plan into consideration.

Zoning Codes

One Piece of the Puzzle

PLAN CONSISTENCY

COMPREHENSIVE PLAN Current Conditions, Needs & Issues, Vision, Goals, & Objectives, Future Land Use, Implementation Strategies, etc. **Area Plans** Neighborhoods Corridors **Activity Centers Functional Plans** Natural Resources, Housing, Transportation, Public Utilities, etc. **Capital Improvement Implementing Ordinances** Zoning & Building Codes, **Programs** Development Regulations, Fiscal Impact Analysis, Capital Subdivision, etc. Budget, etc. **Administration** Plan Reviews, Development Permits, Building Permits, etc.

The Nexus Between Planning & Zoning

"Zoning regulations should be carefully constructed to make sure they will help carry out municipal planning goals. Some communities don't pay enough attention to the translation of those goals into the drafting of their zoning regulations. The result often brings frustration with zoning itself as a technique, when in reality the problem is that the zoning regulations have not been carefully enough constructed. This will in turn frustrate the achievement of municipal planning goals."



Translating Policy into Regulation

PLAN RECOMMENDATIONS

- Walkability
- Defined Community Character Areas
- Sustainability
- Diversity in Housing
- Economic Development
- Etc.
- * May be **broad/general** statements of intent *

ZONING CODE REQUIREMENTS

- Ped/Bike Site Connectivity Requirements
- District, Building, Lot & Use Regulations
- Environmental Review or Green Infrastructure
- Permitting a Variety of Dwelling Types
- Increased commercial/industrial permissions
- Etc.

^{*} Must be **clear/measurable** & tied to purpose *

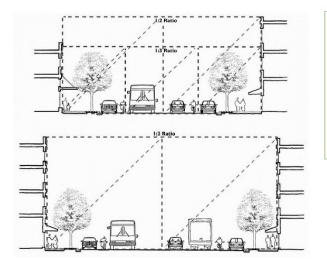
Translating Policy into Regulation

WALKABILITY

Ex. Town of Canandaigua
Uptown Plan Recommendations

	MINIMUM			MAXIMUM	
COMMERCIAL DISTRICTS	LOT SIZE	LOT WIDTH	FRONT SETBACK	BUILDING HEIGHT	LOT COVERAGE ¹
NEIGHBORHOOD COMMERCIAL (NC)	1 Acre	175 ft	150 ft ²	30 ft	60%
COMMUNITY COMMERCIAL (CC)					
General Commercial Uses	1 Acre	175 ft	100 ft ²	35 ft	35%
Mix of Commercial/Residential Uses	2 Acres	200 ft	150 ft ²	35 ft	35%
Shopping Centers/Plazas	10 Acres	500 ft	200 ft	35 ft	50%
RESTRICTED BUSINESS (RB-1)	40,000 sf	150 ft	150 ft ²	35 ft	50%

1) Lot coverage is measured by the maximum building coverage on a lot. 2) Setback requirement shown is consistent with frontage along Route 332.



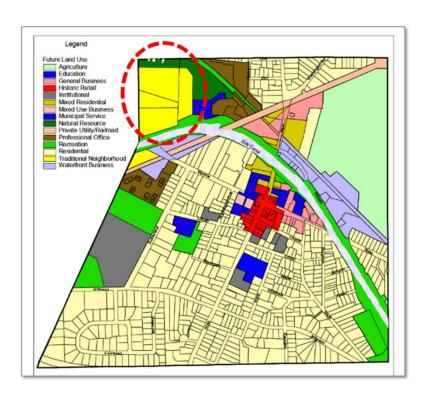
Block length (in feet)

Excellent: 250-400 Good: 400-500 Acceptable: 500-600 Fair: 600-800 Poor: more than 800

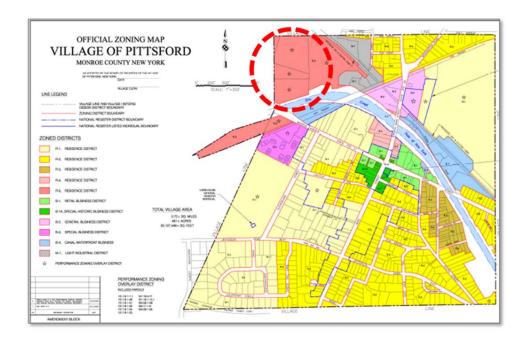
-TND Design Rating Standards, Version 1.5 (2005)

Aligning Code with Future Land Use

2006 COMPREHENSIVE PLAN

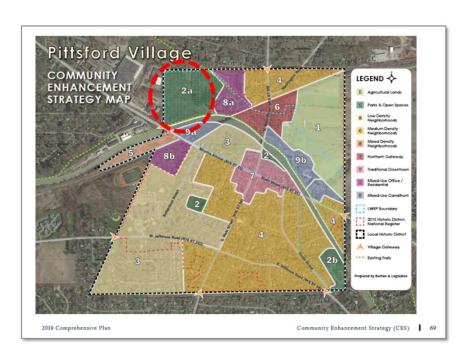


ZONING MAP

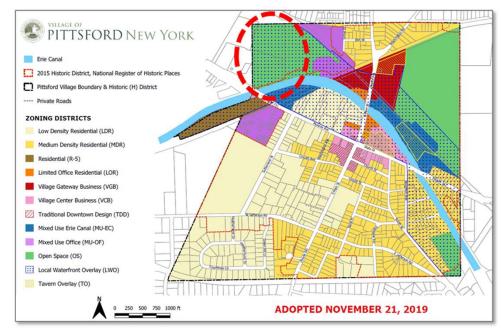


Aligning Code with Future Land Use

2019 COMPREHENSIVE PLAN



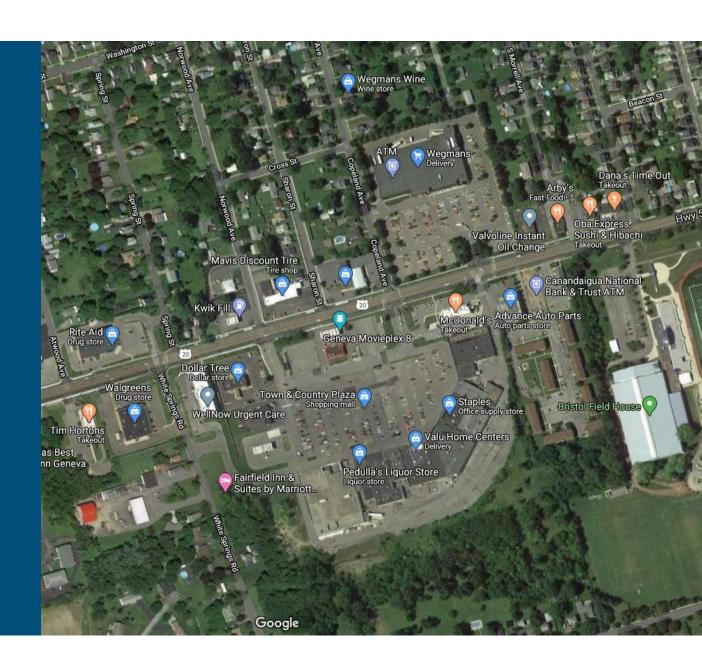
2019 ZONING MAP





District & Use Character

EX. ROUTES 5 & 20 - Geneva



Hamilton Street Corridor

CURRENTLY OUT OF SYNC WITH PLAN



Existing Zoning Map – Highway (H) & Business (B-1) Districts



GATEWAY CORRIDORS

Hamilton Street De-suburbization

The 2015 reconstruction of Hamilton Street did much to improve the street's overall function and safety – especially the installation of a center turn lane and the widening and extension of sidewalks. Development patterns along much of the street, however, remain strictly suburban in character, with large expanses of pavement and single-use development.

A combination of policy reforms and infrastructure modifications will be necessary, over time, to make Hamilton Street less suburban in character, improve quality of life for residents, and provide a more distinctive gateway to the City. These include:

Comp Plan – Transformation to Mixed Use Gateway

Routes 5 & 20 Character

VISION



WHAT'S PERMITTED



OVERLY SIMPLIFIED DISTRICTS

Ex. Village of Attica



OVERLY SIMPLIFIED DISTRICTS

Ex. Village of Attica



OVERLY SIMPLIFIED DISTRICTS

Ex. Village of Attica



NONCONFORMITIES

EX. Village of South Glen Falls

• MIN Lot Width – 90 ft (R-1 & R-2)

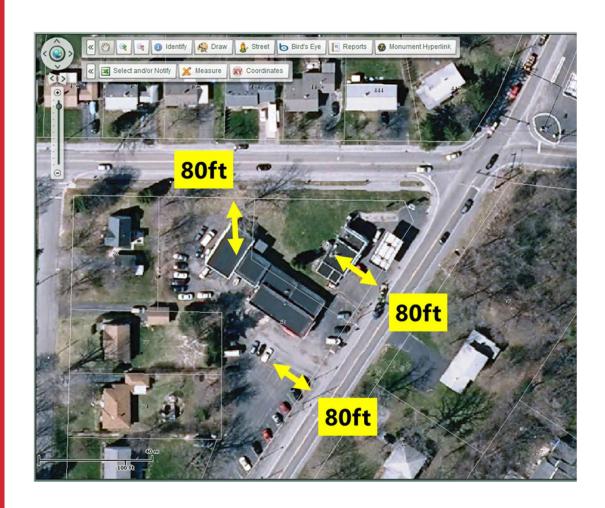


75% NONCONFORMING

INAPPROPRIATE LOT DIMENSIONS

EX. Village of Scottsville

 80 ft MIN front setback in the GB District



* Renders lot practically unbuildable *

HIGH PARKING STANDARDS

VILLAGE OF BALLSTON SPACODE

Use	Spaces Required			
Clubs and restaurants	1 space for each 50 square feet of floor area			
Bowling establishment	5 spaces for each lane			
Wholesale, storage, freight terminal or utility use	1 space for each 1,000 square feet of floor area			
Industrial or manufacturing use	1 space for each 1.5 employees on the maximum working shift			
Home occupation	1 space for each 100 square feet of floor area devoted to such use			
Medical, dental offices or clinics	3 spaces for each doctor or dentist, plus 1 additional space for every 2 employees			

Best Practices: Eliminate in downtowns OR 3 per 1,000 sf standard

OUTDATED REFERENCES

POSTED NOTICES

- The following areas are designated as locations for the posting of notices of all meetings held by the Town Board and other bodies:
 - The Geneseo bulletin board.
 - Key Bank of Central New York.
 - Marine Midland Bank, N.A.

Town of Geneseo, Chapter 106 (Zoning)

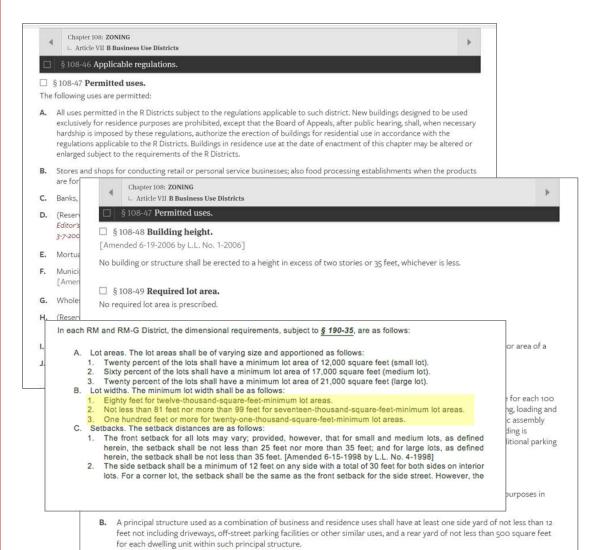
Red Flags OUTDATED REFERENCES



AUTOMOBILE LAUNDRY

A structure or building designed for the washing, waxing, simonizing or similar treatment of automotive vehicles as its principal function. A filling station having portable washing equipment shall not be deemed to be an automobile laundry where such use is an accessory service to the principal service of the filling station.

POOR FORMAT, ORGANIZATION & CLARITY



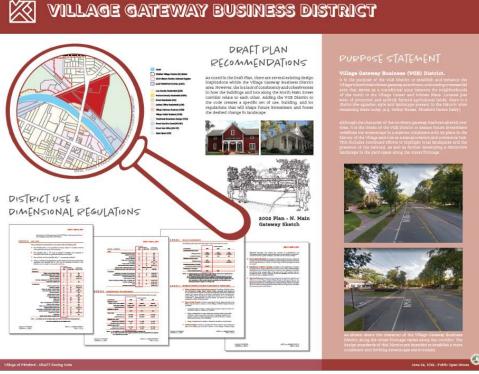
Why Update a Code?

- Implement a plan or study
- Respond to new technologies & markets
- Update obsolete regulation
- Incorporate new techniques
- Remove regulatory barriers
- Improve administrative efficiency
- Respond to shifts in population & trends
- Address quality of life or nuisance issues
- Improve readability, format & organization

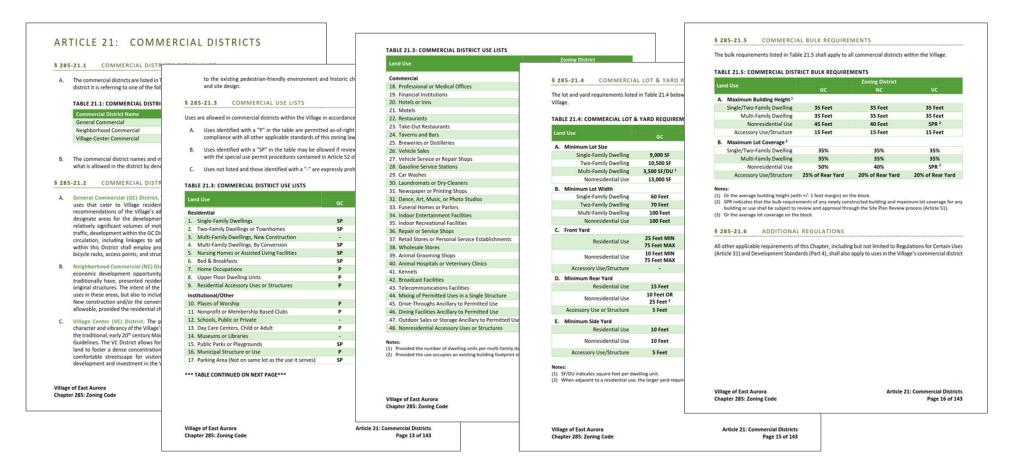
Implement a Plan or Study

BONUS POINTS FOR JOINT EFFORTS

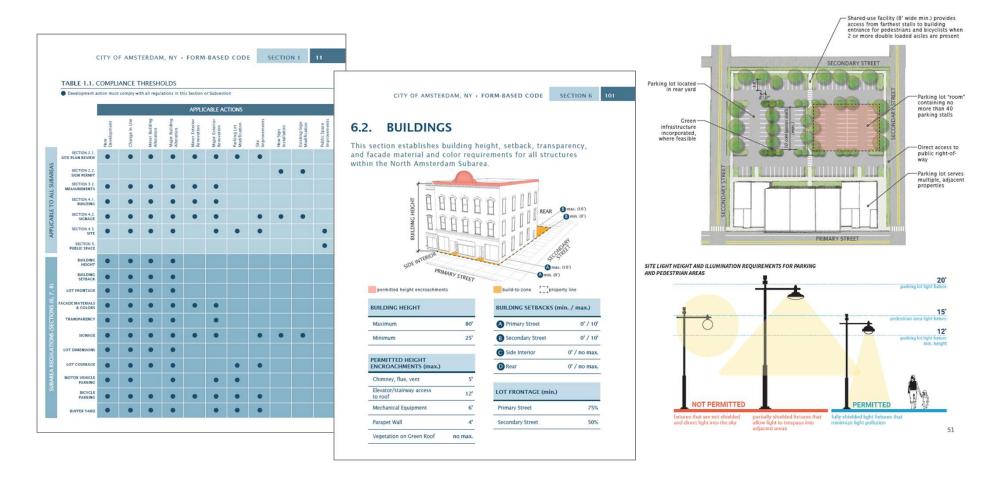


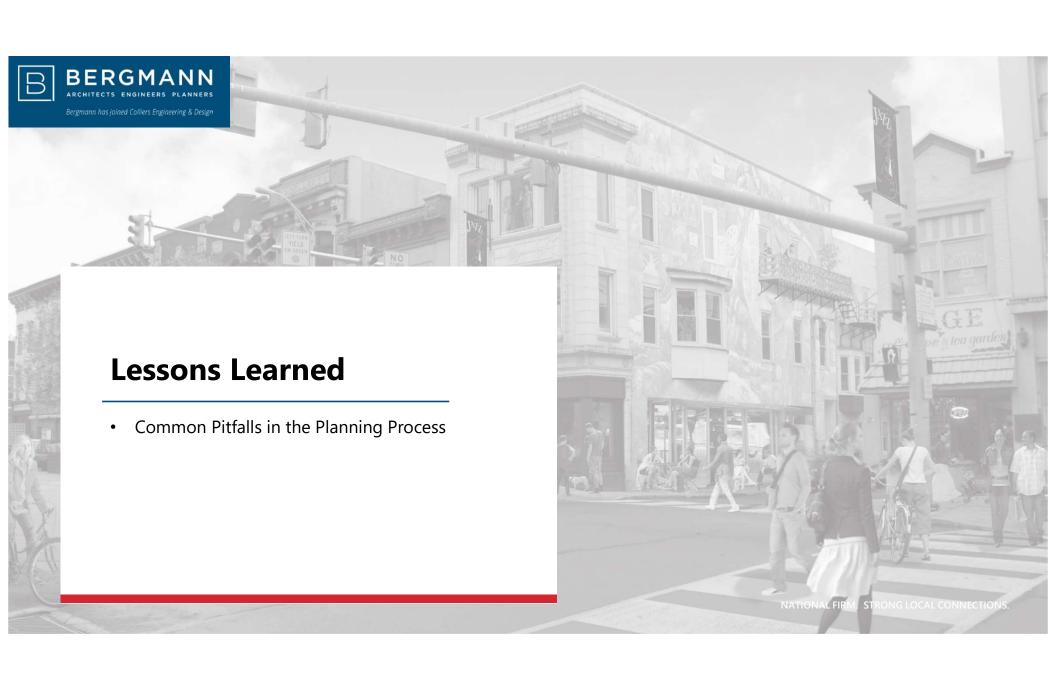


Improve Readability, Format & Organization



Improve Readability, Format & Organization





Common Pitfalls

- Avoiding challenging topics (zoning, etc.)
- Distinction between the comprehensive plan process and "related efforts"
- Too large of a committee
- Lack of buy-in from leadership
- Change of administration
- Project schedule too long or too short
- Lack of community engagement worried about negative feedback
- Being reactive rather than proactive for updates



THANK YOU!

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Questions?